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CENTRAL INTELLIGENCE AGENCY



Director of Congressional Affairs

OCA 3507-90  
15 November 1990

MEMO FOR: The DDCI

SUBJECT: Intelligence Community Support for  
Arms Control Treaty Ratification

The attached memo follows one from the DCI to the SSCI leadership seeking their help in bringing greater order to this process.

The guidelines proposed for achieving this goal have been approved by ACIS and appear to be well accepted within the Community's arms control elements. The key idea is to emphasize ACIS' role as the Community's focal point for dealing with the Congress on the upcoming CFE and START agreements.

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L-108- P-IR(N3050)  
X-ref: C-119-IR

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ER 90-5010

Central Intelligence Agency



Washington, D.C. 20505

19 NOV 1990

MEMORANDUM FOR:

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[Redacted]  
Director, Intelligence Community Staff

SUBJECT:

Intelligence Support to the Arms Control  
Ratification Process

1. The DCI recently sent a letter (copy attached) to the Chairman and Vice Chairman of the Senate Select Committee on Intelligence (SSCI) requesting their aid in streamlining the interactions between the SSCI and the Intelligence Community regarding the anticipated CFE and START treaties. Assuming that appeal will be successful, I am writing to let you know how your agency can help in facilitating this process.

2. I gather that those Community officers involved in providing support to the recently ratified TTBT and PNET treaties are agreed that we should take advantage of the lessons learned in that experience. I am informed that interagency cooperation was excellent and, in particular, that the Arms Control Coordinating Group was highly effective in anticipating and producing Community responses to questions received from the SSCI and other Senate committees.

3. Less positively, I understand that the SSCI broadcast similar but not identical sets of questions for the record throughout the Community and beyond, leading to some confusion about whether all were answered in a timely and authoritative manner. It also has been reported that the Committee repeatedly employed witness panels which tended to blur the distinction between policy and intelligence on arms control issues. Finally, I have been told that the SSCI declined to regulate attendance at its hearings and that the number of Community and other observers, as opposed to participants, was frequently excessive.

4. To overcome those problems that are within our power to address, I ask all Community elements involved to treat the DCI's Arms Control Intelligence Staff (ACIS) as the focal point

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SUBJECT: Intelligence Support to the Arms Control  
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for the CFE and START ratification process. ACIS has developed two interagency teams to manage the intelligence support for the treaties and I trust that each agency will strive to keep it informed about any developments affecting these agreements. ACIS will, in turn, promptly disseminate any new information and tasking it receives from the SSCI or other Senate committees.

5. With regard to questions for the record, Judge Webster asked the SSCI to channel them initially to ACIS via the DCI's Office of Congressional Affairs (OCA). Legislative liaison officers in your agencies should also feel free to use OCA as their peg point for scheduling and other administrative information about the ratification process. In fielding the questions sent to us by the Congress, I will look to the Intelligence Community Staff to develop answers for the inquiries focused on resources and to ACIS and its interagency working groups to deal with substantive intelligence issues.

6. If the Committee or any of its Members chooses to ignore the DCI's request and to exercise their Congressional prerogative to address questions directly to an agency or individual intelligence officer, I trust that the recipient will provide a copy to ACIS. Agencies or individuals so addressed must, of course, respond but sharing the questions will at least allow all Community elements to be cognizant of the SSCI's lines of inquiry.

7. On the matter of attendance at Committee hearings and staff briefings, I urge restraint. Frankly, it looks rather unprofessional to have so many Community officers present who either are not testifying, actively supporting a witness or serving a legislative liaison function. Attendance at some hearings may also have to be restricted if special clearances are required. I will look to ACIS as the final arbiter of who should attend.

8. Your cooperation in implementing these guidelines should make a significant contribution to the Community's effort to deal with the Congress on the START and CFE treaties in a coordinated and expeditious manner. Given the greater


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SUBJECT: Intelligence Support to the Arms Control  
Ratification Process

challenge that these arms control agreements are likely to pose, relative to their immediate predecessors, attention to such procedural details is likely to prove very important.

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Richard J. Kerr  
Deputy Director of Central Intelligence

Attachment

cc: LTG Harry E. Soyster, USA, DIA  
VADM William O. Studeman, USN, NSA  
Mr. Douglas P. Mulholland, INR  
Mr. Martin C. Faga, OSAF  
Judge William S. Sessions, FBI  
Mr. Robert W. Daniel, Jr., DoE  
Mr. John L. Helgerson, DDI/CIA  
Mr. Frank Ruocco, NPIC/DDS&T/CIA

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Central Intelligence Agency



Washington, D.C. 20505

OCA 90-3251

29 OCT 1990

The Honorable David L. Boren  
Chairman  
Select Committee on Intelligence  
United States Senate  
Washington, DC 20510

Dear Mr. Chairman:

The Senate's recent ratification of the Threshold Test Ban and Peaceful Nuclear Explosion Treaties is a reminder that other, more complex arms control agreements should soon be coming before your Committee for examination. I am referring, of course, to the Conventional Forces in Europe (CFE) and Strategic Arms Reduction Treaties (START), and I am writing to let you know of some measures I am taking to ensure that the Intelligence Community's support to the ratification process is as timely and responsive as possible.

Community leaders involved in this process agree that there is a need to take advantage of our experience with the prior treaties by strengthening coordination between agencies and streamlining communications with your Committee. Consequently, I am issuing guidelines to the Community which emphasize that my Special Assistant for Arms Control Intelligence, Mr. Douglas MacEachin, will serve as the Community's focal point for the CFE and START ratification process.

Two teams are presently being assembled within the Arms Control Intelligence Staff (ACIS) to provide intelligence data and assessments relative to the proposed treaties. I also have asked Mr. MacEachin to replicate for CFE and START the interagency working groups that aided in generating coordinated Community responses to the issues that arose over the nuclear testing and peaceful explosion treaties.

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As similar questions and requests for services develop with respect to CFE and START, I ask that all SSCI requests - no matter to which element of the Community they are ultimately addressed - be sent initially to ACIS via my Office of Congressional Affairs (OCA). Should the Committee or any of its Members wish to address an individual agency or official directly, I ask that a copy of that correspondence be provided to ACIS. In responding to questions for the record, I intend to have ACIS take the lead on substantive intelligence issues while the Intelligence Community Staff will respond on resource matters. My goal in designating ACIS as the clearinghouse for all Committee communications is simply to ensure that the Community answers its mail as quickly and authoritatively as possible.

Finally, I will look to Mr. MacEachin to oversee the attendance of Intelligence Community personnel at the Committee's hearings and briefings on the basis of requisite clearances and a need to know. On-the-record staff briefings on the CFE treaty already are underway and ACIS is working with the Committee's staff to develop a briefing schedule for START. As you would expect, a few of these briefings will require certain highly restricted clearances and therefore some limitations on the attendees. On this and other administrative matters related to the arms control process, I invite the Committee to use OCA as its point of contact for reaching the other legislative liaison offices.

If you have any suggestions for improving the process by which the Committee and the Community can more effectively interact in dealing with the upcoming arms control agenda, I would be very pleased if you would be in touch.

A copy of this letter is also being provided to Vice Chairman Cohen.

Sincerely,

/s/ William H. Webster

William H. Webster  
Director of Central Intelligence

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**SUBJECT: Intelligence Support to the Arms Control  
Ratification Process**

**Distribution:**

**Orig - Addressees**

1 - DCI

1 - DDCI

1 - ER

1 - D/OCA

1 - C/ACIS

9 - ACCG Members

1 - OCA Record

1 - [redacted] Chrono

OCA/Senate [redacted] (14 Nov 90)

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Central Intelligence Agency

Washington, D.C. 20505

19 NOV 1990

MEMORANDUM FOR: Director, Defense Intelligence Agency

SUBJECT: Intelligence Support to the Arms Control  
Ratification Process

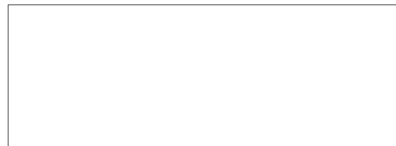
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*\*If you have a particular concern at any time  
give me a call. OK*

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~~RICHARD G. KEEL~~  
Deputy Director of Central Intelligence

Attachment

cc:  USAF, ICS  
VADM William O. Studeman, USN, NSA  
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Mr. Martin C. Faga, OSAF  
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Central Intelligence Agency

Washington D C 20505

19 NOV 1988

MEMORANDUM FOR: Director, National Security Agency

SUBJECT: Intelligence Support to the Arms Control  
Ratification Process

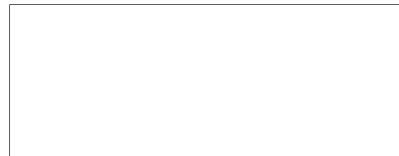
*Bill*

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